

Prioritizing Small Molecules for Local Manufacturing in Ethiopia

Product profile and go-to-market planning




April 2026



The contents of this document are meant to be informative of a fact base, rather than provide any specific recommendation. They are based on initial research, interviews, and analysis and are subject to change given continued feedback



Executive summary (1/2)

-  **Product overview and disease rationale**
 - **Small molecule generics (tablets, capsules, oral liquids, and injectables) form the backbone of treatment across communicable and non-communicable diseases**, supporting first-line therapies for infections, cardiovascular conditions, and chronic diseases
 - **Together, they cover the majority of treatment use cases across the healthcare system**, with oral solids dominating due to high volumes, ease of administration, and broad applicability
 - **Manufacturing platforms are highly standardized and scalable across multiple dosage forms**, enabling production of a wide range of SKUs within a shared facility
-  **High-level market assessment**
 - **The total small molecule FDF market in Ethiopia is ~\$345 Mn, with demand heavily concentrated in oral solids (~70–80% of value)**, followed by injectables and a smaller share of oral liquids
 - **A prioritized portfolio of ~29 FDF products was selected for local production** based on platform alignment, market size, and import substitution potential – including
 - **Tablets:** 16 prioritized products (~\$50 Mn total addressable market value)
 - **Capsules:** 5 products (~\$6–7 Mn)
 - **Oral liquids:** 8 products (~\$7–8 Mn)
 - **Production can be sequenced across two horizons** to balance early revenue generation and capability build
 - **Horizon 1:** EFDA-approved products targeting domestic and private markets (fast launch, lower complexity)
 - **Horizon 2:** WHO PQ products targeting donor-funded markets (higher value, higher regulatory requirements)
 - **Existing local manufacturing capacity is concentrated in oral solids** (~10 manufacturers produce tablets with relatively high capacity), with limited capabilities in injectables due to higher GMP and sterility requirements, indicating a clear gap in higher-complexity segments
-  **Technical and manufacturing overview**
 - **Small molecule manufacturing can be structured across three core production platforms** – oral solids, oral liquids, and sterile injectables – enabling portfolio scale-up through shared infrastructure and capabilities
 - **Oral solids (tablets and capsules) represent the lowest-complexity entry point**, with standardized processes and lower regulatory burden, while oral liquids introduce additional formulation and microbial control requirements
 - **Sterile injectables require the highest level of complexity**, including dedicated sterile infrastructure, advanced equipment, and stringent validation and regulatory compliance, which could significantly increase CAPEX and execution risk

Executive summary (2/2)

4



Regulatory and IP pathway

- **Three regulatory pathways apply to small molecule manufacturing** – (i) EFDA approval for non-sterile products, (ii) EFDA approval for sterile injectables, and (iii) WHO PQ for donor-funded procurement – enabling a phased market entry across product types and markets
 - **Tablets, capsules, and oral liquids can launch after EFDA approval** (~18–24 months), enabling access to private and RDF markets
 - **Injectables require more complex EFDA approval**, including sterile facility readiness and validation, extending timelines and increasing execution risk
 - **WHO PQ is required for selected donor-funded products (primarily tablets)**, adding ~6–12 months post-EFDA to access international procurement
- **Timely EFDA approval requires parallel preparation of technical dossiers (CTD)**, GMP-compliant manufacturing readiness, and validation data (e.g., stability, bioequivalence), with GMP inspection as the primary regulatory gate
- **WHO PQ timelines are driven by dossier completeness**, site inspection readiness, and validation data, requiring early preparation during facility build-out to avoid delays

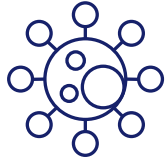
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Supply chain feasibility

- **Small molecule manufacturing relies on three key input categories** – APIs, excipients, and packaging – all of which are widely available globally, with no structural supply constraints
- **Supply chain risk is primarily cost-driven rather than availability-driven**, with key exposures including API price volatility, FX fluctuations, and transport/logistics costs
- **Profitability of local manufacturing is highly sensitive to input cost management, particularly for APIs and packaging**, requiring competitive sourcing, bulk procurement, and effective supplier negotiation to achieve viable unit economics

Local production of small molecules FDF¹ is critical to improving access, resilience, and health outcome



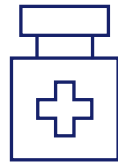
Addresses high burden of communicable and non-communicable diseases

Ensures reliable supply of **first-line, high-volume essential medicines** for high-burden conditions (e.g., antibiotics, cardiovascular drugs, diabetes treatments)



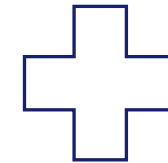
Supports timely response to routine and surge demand

Enables **faster scaling of widely used generics** in response to demand fluctuations (e.g., infectious disease peaks, seasonal needs)



Improves access and affordability of essential medicines (national EML)

Reduces reliance on imports, enabling **more consistent availability of low-cost essential generics** and improved patient access



Strengthens national health system self-sufficiency

Reduces dependency on external suppliers for core generic medicines, supporting **long-term sustainability of treatment programs**

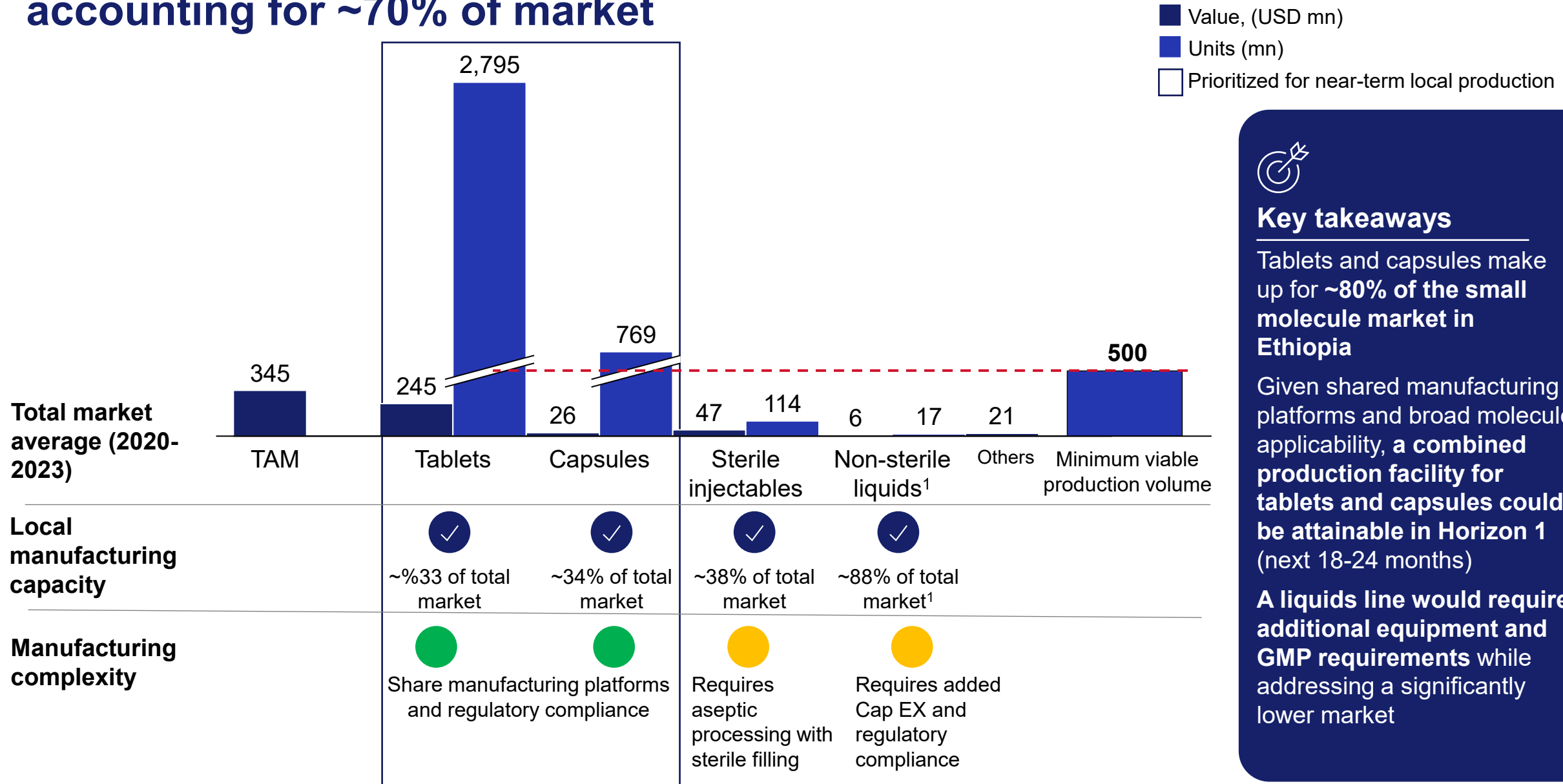


Enhances supply security and system resilience

Mitigates risks from **import dependency, FX constraints, and global generic supply disruptions**, ensuring continuity of treatment

1. Finished dosage forms

The total market for small molecule FDF is ~345 Mn USD with tablets accounting for ~70% of market



Key takeaways

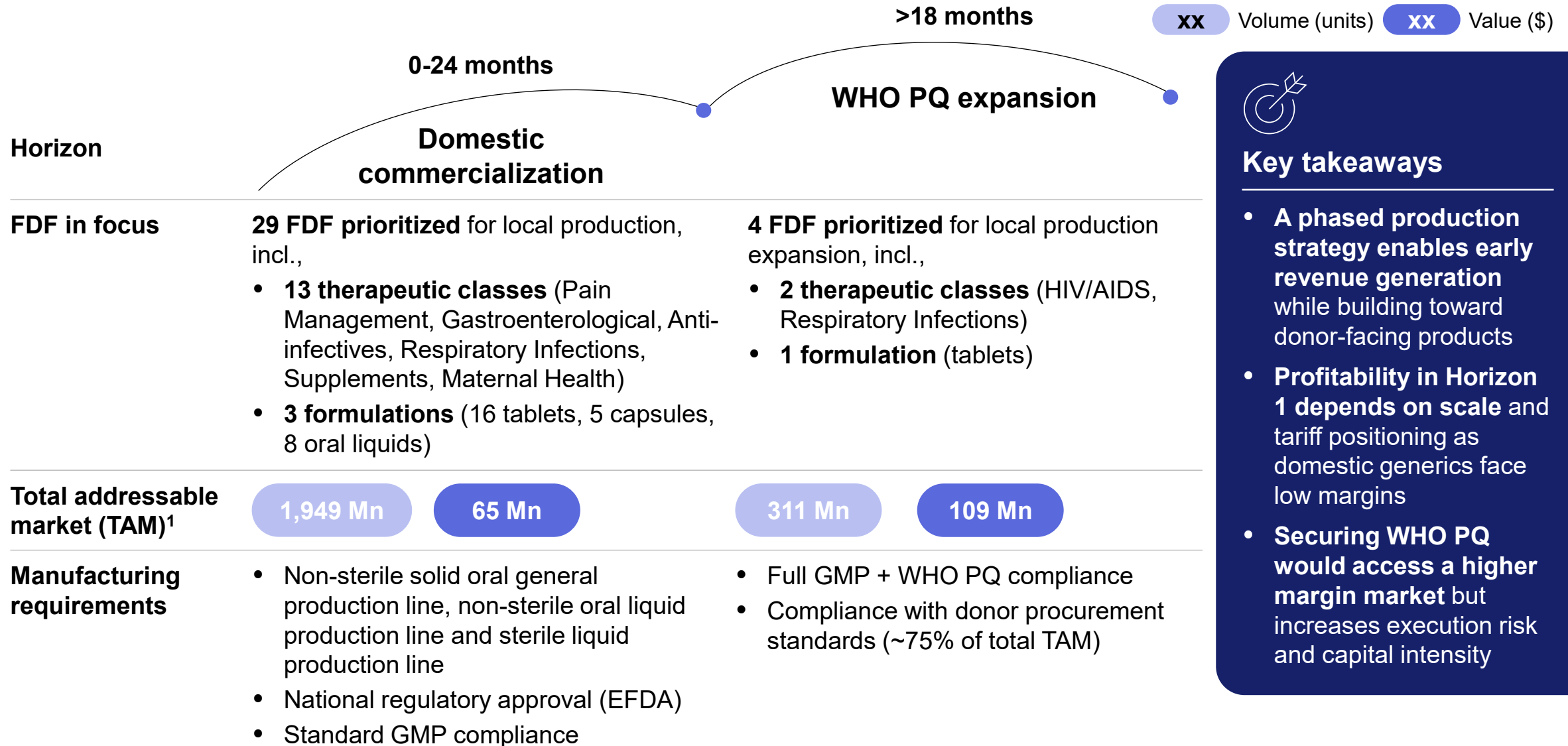
Tablets and capsules make up for ~80% of the small molecule market in Ethiopia

Given shared manufacturing platforms and broad molecule applicability, a combined production facility for tablets and capsules could be attainable in Horizon 1 (next 18-24 months)

A liquids line would require additional equipment and GMP requirements while addressing a significantly lower market

1. The total market for oral liquids is likely higher than official figures suggest, driven by strong private-market sales.

Production ramp-up could follow a 2-step approach enabling quick commercialization for 29 drugs, with WHO-PQ products added over time

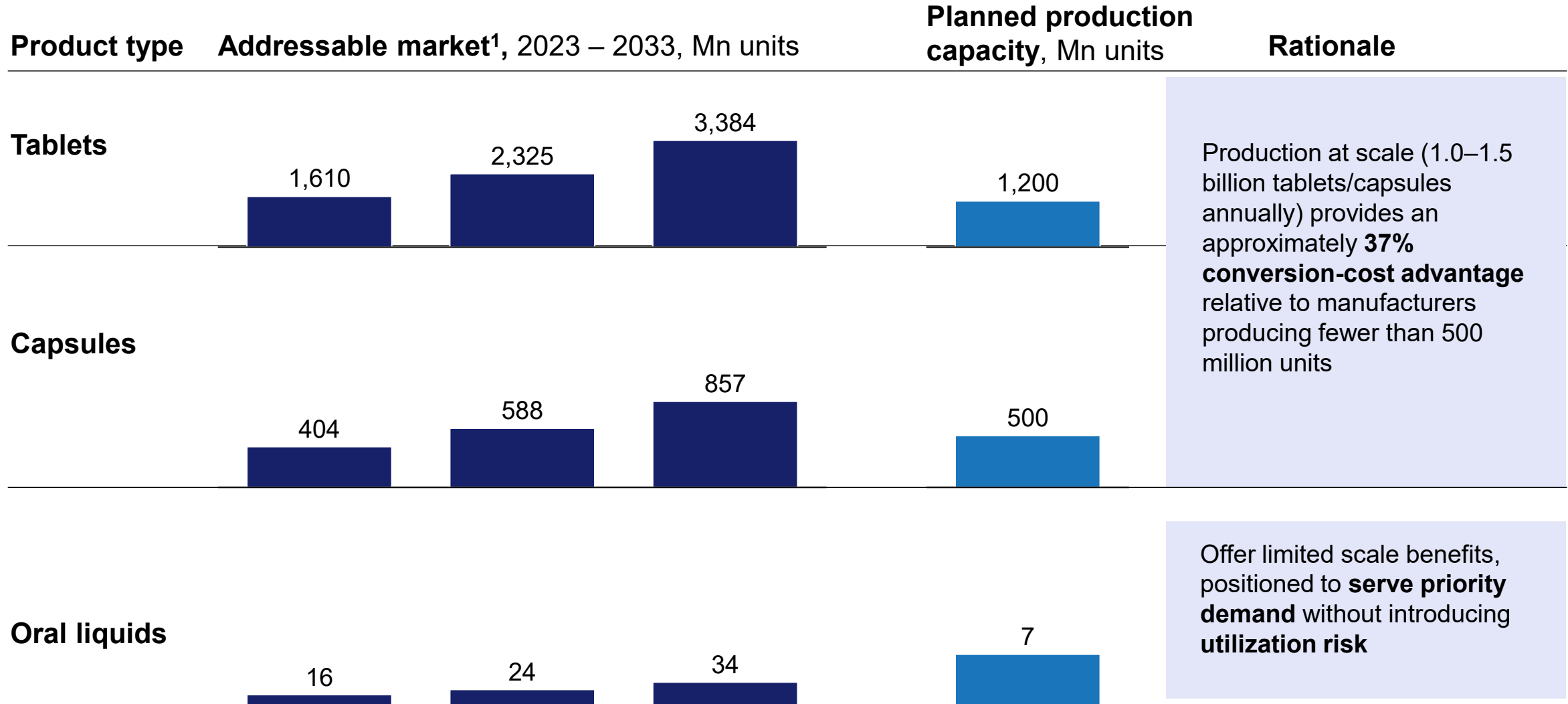


Key takeaways

- **A phased production strategy enables early revenue generation** while building toward donor-facing products
- **Profitability in Horizon 1 depends on scale and tariff positioning** as domestic generics face low margins
- **Securing WHO PQ would access a higher margin market** but increases execution risk and capital intensity

1. Incremental total addressable market, i.e., total market for prioritized small molecule across all dosage forms therapeutics excluding existing local manufacturing capacity

Assuming a combined local manufacturing capacity of ~1,700 Mn, local production could address ~83% of total addressable market



Manufacturing complexity increases significantly from non-WHO PQ solids to sterile injectables, driven by regulatory and sterility requirements

Complexity ● High ● Moderate ● Low

	Oral solid dosage forms		Liquid dosage forms	
Manufacturing process complexity	Tablets (non-WHO PQ) and capsules	Tablets (WHO PQ)	Oral liquids	Sterile injectables ¹
Sterile production	⊗	⊗	⊗	✔
Process sensitivity	Low – robust, standardized processes	Moderate - high – stricter control and reproducibility	Moderate – microbial and formulation sensitivity	High – aseptic processing
Environmental control	Low	Moderate (controlled environment, not sterile)	Moderate (microbial control)	High
Equipment and technology requirements	Low – simple facility requirements, low automation	Moderate – additional requirements for equipment qualification and monitoring	Moderate – additional cleaning and sanitation systems, moderate automation	High – sterile filling lines, advanced monitoring systems, high automation
Quality control and validation	Low – basic QC and standard validation	High – expanded QC testing, comprehensive process validation	Moderate – additional microbial and cleaning validation	Moderate – extensive validation and regulatory requirements
	● Lowest-complexity entry point with standardized processes and minimal regulatory burden	● Same core process but significantly higher regulatory and validation requirements, increasing complexity without major process change	● Additional process and microbial complexity, requiring stronger quality systems and more advanced equipment	● Highest complexity across all dimensions, requiring sterile infrastructure, advanced capabilities, and stringent regulatory compliance

1. Not included in the financial model

Source: POBOS, McKinsey pharmaceuticals practice, Expert interviews

Regulatory requirements increase significantly from national approval to WHO PQ, with sterile injectables requiring the highest level of compliance

Complexity ● High ● Moderate ● Low

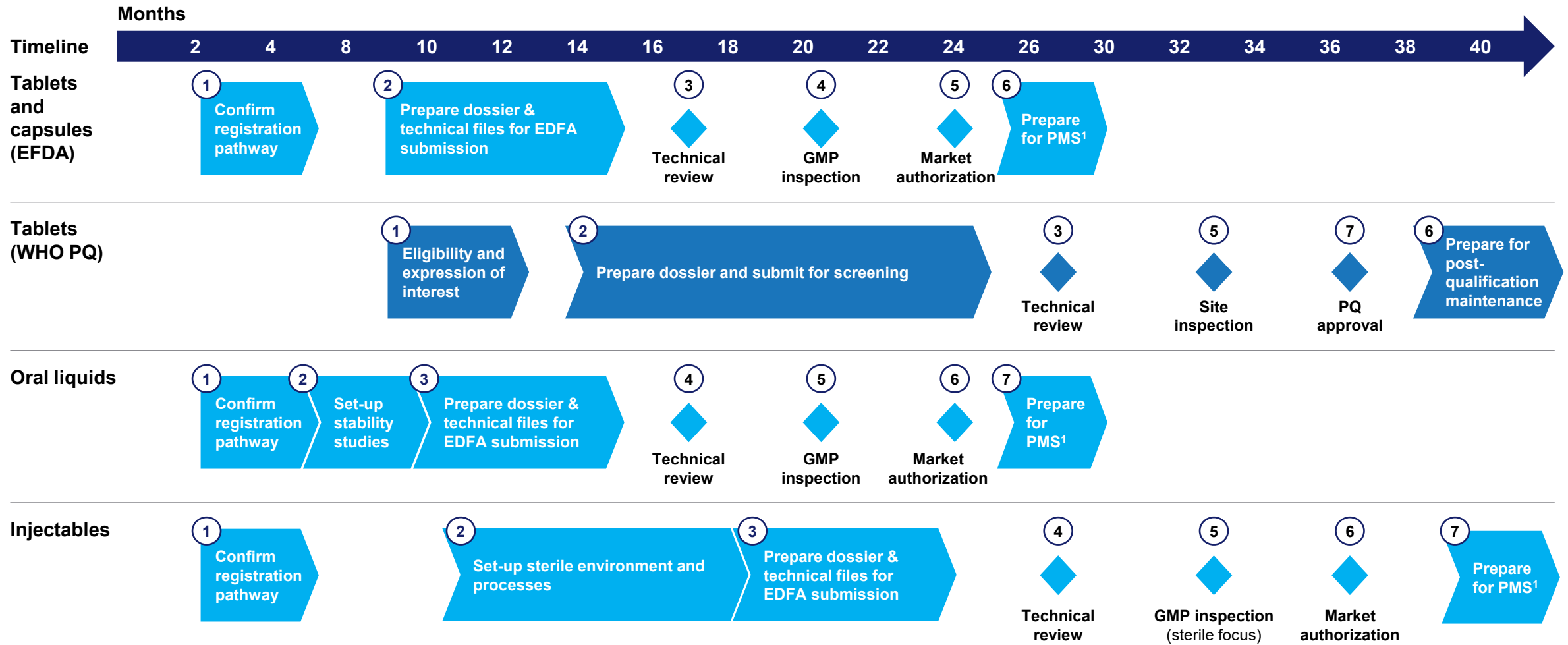
Manufacturing process complexity	Oral solid dosage forms		Liquid dosage forms	
	Tablets (non-WHO PQ) and capsules	Tablets (WHO PQ)	Oral liquids	Sterile injectables ¹
Approval pathway	National approval (EFDA) – enabling access to domestic and private markets			
	WHO PQ – required for donor funded procurement			
GMP requirements	Basic GMP compliance – standard facility and quality systems sufficient	Enhanced GMP (WHO compliant) – requires stricter process controls, documentation, and audit readiness	GMP with increased microbial control – requires tighter environmental control and cleaning procedures	Full sterile GMP (highest level) – requires dedicated sterile infrastructure (cleanrooms, HVAC)
Documentation and dossier	Basic regulatory dossier – limited data requirements, faster approval timelines	Full WHO PQ dossier (CTD format incl., stability data) – requires extensive documentation, bioequivalence data, standardized format	Expanded dossier – additional formulation-specific data and stability consideration	Extensive dossier – requires full validation of sterile processes and detailed risk control documentation
Documentation and dossier	● Lowest regulatory burden with fast national approval and limited documentation requirements	● Significant step-up in regulatory requirements driven by WHO PQ, with extensive documentation and audit processes	● Moderate regulatory complexity due to formulation stability and increased microbial control requirements	● Highest regulatory burden , requiring sterile GMP, extensive validation, and stringent ongoing oversight

1. Not included in the financial model
Source: WHO, EFDA, expert interviews

Non-sterile FDF can be launched within ~24 months via EFDA, while injectables require additional sterile setup

INDICATIVE TIMELINES

xx EFDA process xx WHO PQ process ◇ Milestone



1. Post-market surveillance

2. Outlining process steps relevant for national registration and WHO PQ approval – full production ramp-up roadmap outlined in last chapter

Supply of APIs, excipients, and packaging is broadly available; profitability is driven by input costs, FX exposure, and sourcing efficiency



API



Excipients



Packaging

Description

Active pharmaceutical ingredients (APIs) are the **core therapeutic components** across tablets, liquids, and injectables

Excipients (fillers, binders, solvents, stabilizers) enable **formulation performance and stability**

Packaging includes **primary** (blisters, bottles, vials) and **secondary components** (cartons, leaflets)

Availability

← Supply is widely available globally (with hubs in India and China) – →
no structural supply chain risks exist

Sourcing strategy

Import from qualified global suppliers and secure competitive pricing through volume aggregation and long-term agreements

Source from global suppliers with selective localization of high-volume, simple excipients over time

Import primary packaging at scale
Localize secondary packaging subject to quality compliance



Key takeaways

- **No structural supply constraints exist across APIs, excipients, and packaging**, supported by a broad global supplier base
- **Supply chain risk is primarily cost-driven rather than availability-driven**, including:
 - Price volatility
 - FX exposure
 - Transport and logistics costs
- **Profitability of local manufacturing is highly sensitive to input cost management**, particularly for APIs and packaging
- **Competitive sourcing, bulk procurement, and supplier negotiation** are critical to achieving viable unit economics
- **Selective localization** (e.g., secondary packaging, simple excipients) can improve resilience and cost competitiveness over time

Agenda

1. Product overview

2. High-level market assessment

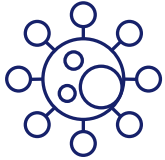
3. Manufacturing process

3. Regulatory and IP pathway

4. Supply chain feasibility

5. Risks and mitigants

Local production of small molecules FDF¹ is critical to improving access, resilience, and health outcome



Addresses high burden of communicable and non-communicable diseases

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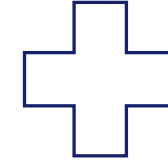
Supports timely response to routine and surge demand

Enables **faster scaling of widely used generics** in response to demand fluctuations (e.g., infectious disease peaks, seasonal needs)



Improves access and affordability of essential medicines (national EML)

Reduces reliance on imports, enabling **more consistent availability of low-cost essential generics** and improved patient access



Strengthens national health system self-sufficiency

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Enhances supply security and system resilience

Mitigates risks from **import dependency, FX constraints, and global generic supply disruptions**, ensuring continuity of treatment




1. Finished dosage forms

Oral solid dosage forms vary across three independent design dimensions

 Dominant global configuration XX% Share in procurement volume

Oral solid dosage (OSD) forms

Production flexibility

Product types	Tablets <ul style="list-style-type: none"> Compressed units containing API plus other excipients (diluent, lubricants and others) formed by high pressure compression of powders or granules 78%				Capsules <ul style="list-style-type: none"> API in powder, granule, pellet, or liquid form enclosed in a hard or soft shell made of gelatin or plant-based polymers 21%			 Require different upstream process (compression vs filling), but share several downstream processes
Release mechanism	Immediate release (IR) <ul style="list-style-type: none"> Drug is released rapidly after administration, with no intentional delay or modification to the dissolution profile. Used for standard therapies 		Modified release (MR) <ul style="list-style-type: none"> Drug release is intentionally altered to control the rate, timing, or location of release in the body. Improves drug stability 		Delayed release (enteric coated) <ul style="list-style-type: none"> Drug release is delayed until the dosage form passes through the stomach, typically dissolving in the intestine. Used to reduce gastric irritation 		 Share core manufacturing steps, but modified and delayed release require additional coating processes and equipment	
Formulation types	Plain (uncoated) Compressed solid dosage forms without any coating layer	Film-coated tablets Tablets coated with a thin polymer layer to improve stability, appearance, and swallowability	Enteric coated Tablets coated with a pH-sensitive layer that prevents dissolution in the stomach and enables release in the intestine	Multi-layer/combination Tablets composed of two or more layers, enabling separation of APIs or different release profiles within a single unit	Powder-filled Hard capsules filled with API in powder or granule form. Capsules containing liquid or semi-solid formulations enclosed in a soft gelatin shell	Pellet-filled Capsules filled with coated pellets or beads, often enabling modified or controlled drug release	Liquid filled Soft capsules containing liquid or semi-solid formulations enclosed in a soft gelatin shell	 Generally share base processes, with additional equipment required for complex formulations (e.g., multilayer tablets, pellet or liquid-filled capsules)






Key observations


- **Tablets and capsules differ in their upstream manufacturing processes** (e.g., compression vs encapsulation), but **share common downstream operations** such as packaging, labeling, and quality control
- **Across release mechanisms and formulation types, core processes can be leveraged**, but additional equipment (e.g., coating, multilayer compression, specialized filling) is required for more complex products

1. Multi-layer tablets or liquid-filled capsules
 Source: Corden Pharma, China Canaan, Eubioco

Oral liquids dosage forms vary across three independent design dimensions

 Dominant global configuration

	Oral liquids dosage forms			Production flexibility
Product types	<p>Ready to use oral liquids</p> <p>Liquid preparations administered directly, typically as solutions, syrups, suspensions, emulsions, or drops</p>	<p>Dry powders / granules for reconstitution</p> <p>Oral liquids supplied as a dry product and reconstituted before dispensing/use, commonly used where stability in aqueous form is limited</p>		<p> Require different upstream processes (liquid compounding vs powder handling), but share downstream filling, packaging, and QC</p>
Release mechanism	<p>Immediate release (IR)</p> <p>Drug is released rapidly after administration without intentional modification of the release profile</p>	<p>Modified prolonged release (MR / ER)</p> <p>Release is intentionally slowed or extended relative to an immediate-release product</p>	<p>Delayed release</p> <p>Release is delayed for a period after administration, typically to protect an acid-labile drug or avoid gastric release</p>	<p> Immediate release products use the same base process; modified/delayed release require specialized formulations but are relatively uncommon</p>
Formulation types	<p>Solution / syrup / elixir</p> <p>API fully dissolved in the vehicle. Simplest manufacturing and most straightforward content-uniformity control</p>	<p>Suspension</p> <p>Insoluble API dispersed in a liquid vehicle; requires tighter manufacturing control</p>	<p>Emulsion</p> <p>Drug incorporated in an oil-in-water or water-in-oil dispersed system; needs emulsification and droplet-stability control</p>	<p> Solutions, suspensions, emulsions, and drops can run on the same liquid manufacturing platform, with additional mixing, homogenization, and stability controls for more complex systems</p>
	<p>Oral drops/ concentrates</p> <p>Higher-concentration liquid formats dispensed in small volumes. Require tighter dose-delivery/device control</p>	<p>Powder for oral suspension / reconstitution</p> <p>Dry blend filled into bottle/sachet for reconstitution, it avoids some aqueous-stability challenges</p>		






Key observations


Oral liquid dosage forms share common downstream activities such as filling, capping, labeling, and QC, but **differ in upstream formulation and compounding complexity**

Immediate-release formats dominate, while modified and delayed release oral liquids are feasible but comparatively niche

Injectable dosage forms vary across three independent design dimensions

 Dominant global configuration

	Injectables dosage forms			Production flexibility
Product types	Injectables Sterile injectable solutions, suspensions, or emulsions supplied for direct administration, typically in vials, ampoules, bags, or prefilled syringes	Powders / lyophilized products for reconstitution Sterile powders reconstituted before administration, often used when solution stability is limited		 Share sterile manufacturing principles but require different equipment (e.g., freeze-drying), limiting interchangeability
Release mechanism	Immediate release (IR) Drug is released rapidly after administration. Dominant configuration for conventional injectables	Prolonged / depot release Modified-release injectables designed to release drug over an extended period	Biphasic / multiphasic release Products combining an initial immediate-release fraction with a later extended-release phase	 Immediate-release and depot/long-acting injectables require fundamentally different formulation technologies and processes
Formulation types	Sterile solution API fully dissolved; generally, the simplest injectable formulation type control	Sterile suspension / emulsion Dispersed systems requiring added control of particle or droplet characteristics	Lyophilized powder for reconstitution Sterile product freeze-dried to improve stability, then reconstituted before use	 Core sterile processes are shared (aseptic/terminal sterilization), but suspensions, emulsions, lyophilized products, and different container formats (vials vs prefilled syringes) require additional equipment
	Vial / ampoule presentation Standard multi- or single-dose primary packaging formats widely used for injectable products	Prefilled syringe / cartridge / More user-ready delivery systems that can improve convenience		



Key observations **All injectables share the same high-level sterile manufacturing and quality requirements**, but formulation complexity varies significantly, solutions are the simplest; suspensions/emulsions are more complex

Container-closure format matters operationally, vials/ampoules, bags, and prefilled syringes can all serve injectable products, but they imply different filling, component-preparation, and packaging requirements

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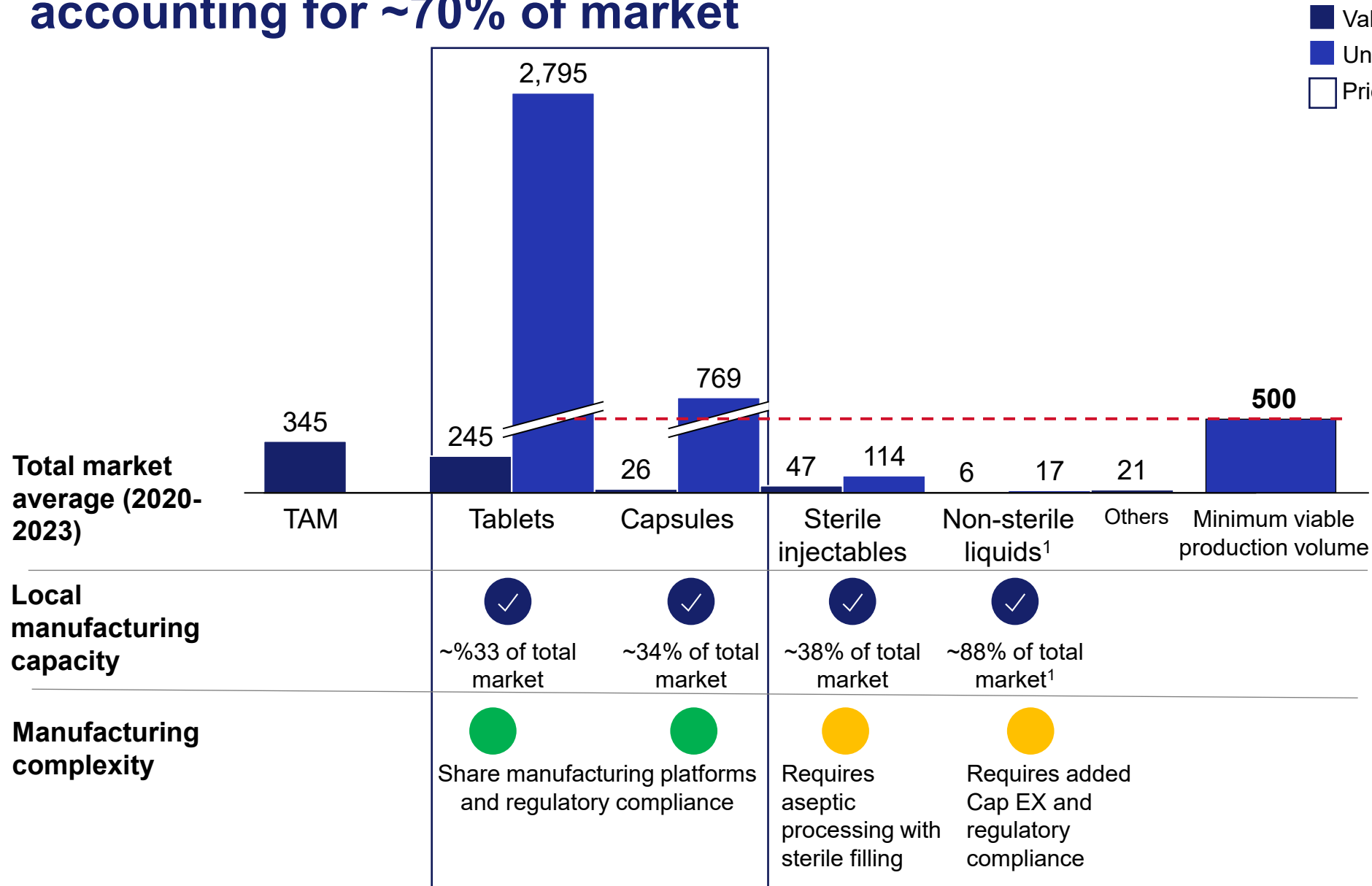
3. Manufacturing process

3. Regulatory and IP pathway

4. Supply chain feasibility

5. Risks and mitigants

The total market for small molecule FDF is ~345 Mn USD with tablets accounting for ~70% of market



■ Value, (USD mn)
 ■ Units (mn)
 □ Prioritized for near-term local production



Key takeaways

Tablets and capsules make up for ~80% of the small molecule market in Ethiopia

Given shared manufacturing platforms and broad molecule applicability, a **combined production facility for tablets and capsules could be attainable in Horizon 1** (next 18-24 months)

A liquids line would require additional equipment and GMP requirements while addressing a significantly lower market

1. The total market for oral liquids is likely higher than official figures suggest, driven by strong private-market sales.

The small molecule portfolio was prioritized based on platform synergies, market attractiveness, and local production gap

Step 1

Prioritization of small molecules for local production

Step 2

Mapping of prioritized product over 2 horizons

Description

Prioritization of small molecules based on 3 criteria

- | | | |
|---|---|---|
| 1 | Platform alignment and manufacturing synergies | FDF that can leverage shared production platforms , enabling efficient scale-up and capability reuse in 3 production lines: <ul style="list-style-type: none"> • General tablet and capsule line • General oral liquids line • General injectables line |
| 2 | Sufficient market size to support scale | FDF with minimum market volume of ~6 Mn units annually , ensuring viability at scale |
| 3 | Local production gap/import substitution potential | FDF that have a minimum addressable market of >10 Mn for tablets and capsules and >500K for liquids ¹ |

Regulatory pathway and market access define sequencing

Horizon 1: National market (near-term launch)

FDF with

- National regulatory approval (EFDA)
- Standard GMP / non-sterile or basic sterile requirements
- Immediate access to domestic and private markets

Horizon 2: Donor markets (scale-up phase)

FDF with

- Higher regulatory and quality standards (i.e., WHO PQ)
- Access to donor-funded procurement

Outcomes

42 FDF prioritized for local production, including

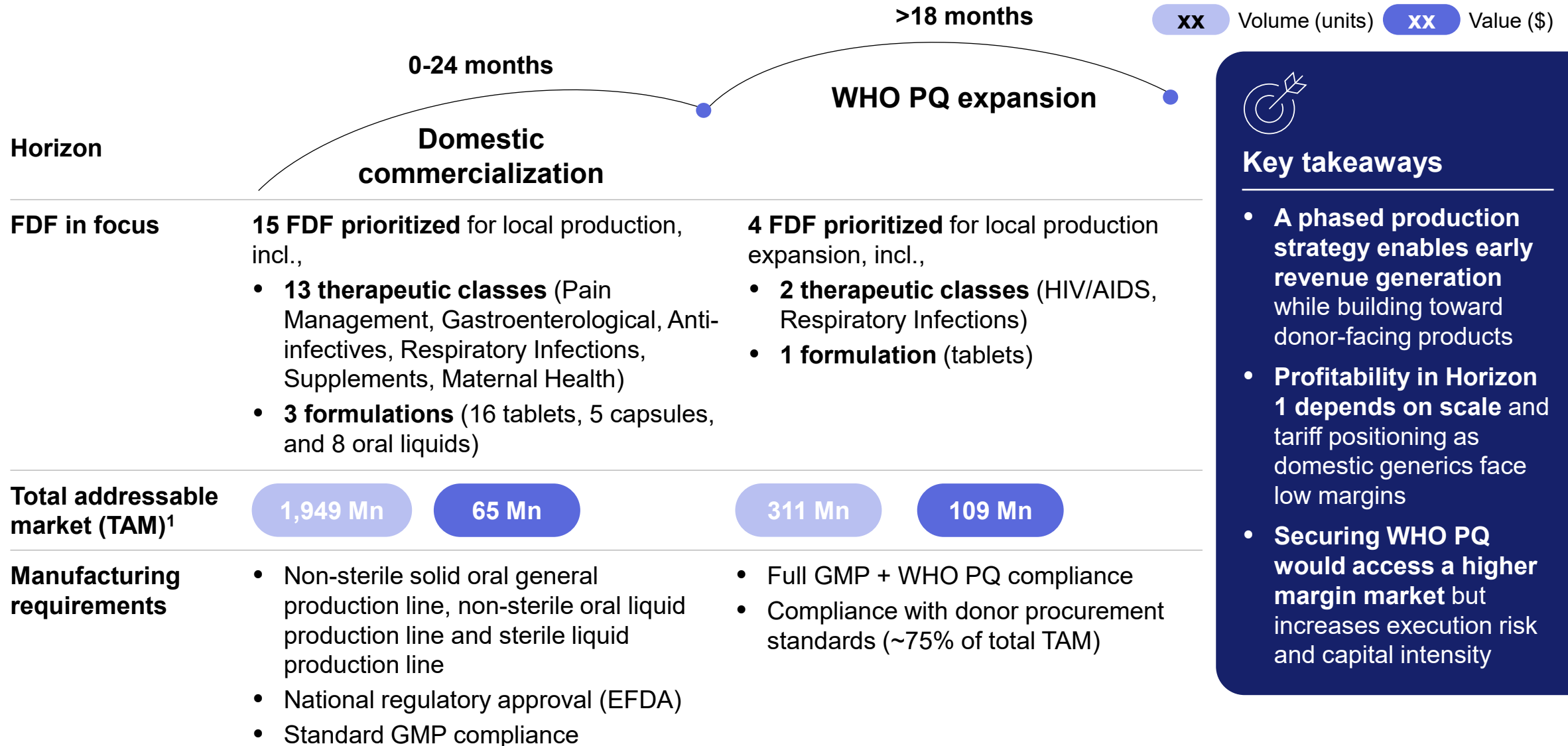
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|---------------|-------------------|
| • Tablets: 20 | • Oral liquids: 8 |
| • Capsules: 5 | • Injectables: 9 |

Horizon 1: 38 FDF (national market entry)

Horizon 2: 4 FDF (WHO PQ/ donor markets)

1. Hydralazine Injection was considered due to its high market value

Production ramp-up could follow a 2-step approach enabling quick commercialization for 29 drugs, with WHO-PQ products added over time

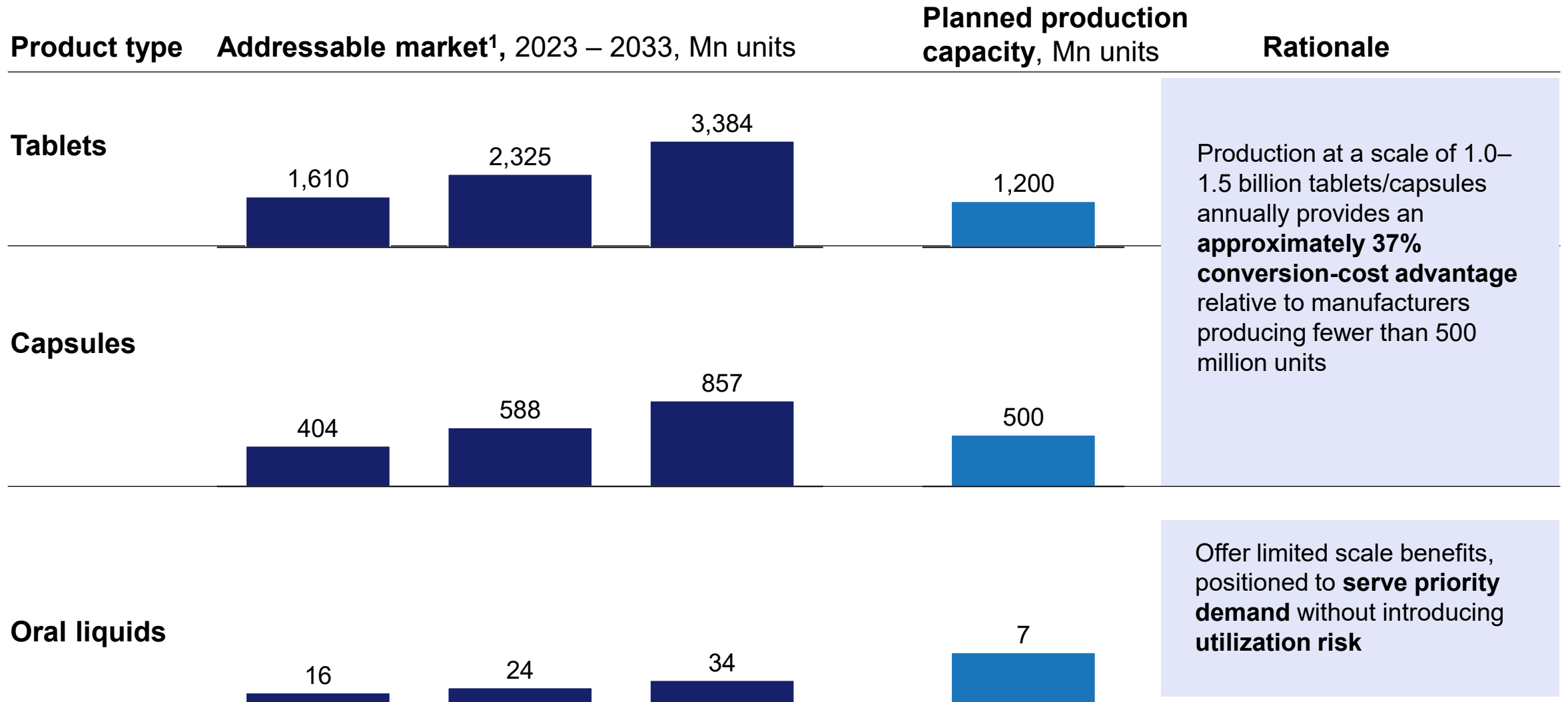


Key takeaways



- **A phased production strategy enables early revenue generation** while building toward donor-facing products
- **Profitability in Horizon 1 depends on scale and tariff positioning** as domestic generics face low margins
- **Securing WHO PQ would access a higher margin market** but increases execution risk and capital intensity







1. Incremental total addressable market, i.e., total market for prioritized small molecule across all dosage forms therapeutics excluding existing local manufacturing capacity

A combined local manufacturing capacity of ~1,700 Mn units would be sufficient to address ~83% of the total addressable market



Local manufacturing capacity is highest for tablets, with 10 manufacturers producing a combined portfolio of 80-90 drugs

 # of local manufacturers
 # of products produced locally

	Local manufacturers annual capacity, Mn units	Local manufacturers (leading 3)	Product portfolio (leading 3 by number of manufacturer)
Tablets	923	 <ul style="list-style-type: none"> Humanwell EPHARM Cadilla 	 <ul style="list-style-type: none"> Paracetamol Amlodipine Metformin
Capsules	265	 <ul style="list-style-type: none"> EPHARM Addis Pharma Cadilla 	 <ul style="list-style-type: none"> Doxycycline Cephalexin Acyclovir
Oral Liquids	15	 <ul style="list-style-type: none"> Julphar Addis Pharma Humanwell 	 <ul style="list-style-type: none"> Paracetamol Salbutamol Metronidazole



Key takeaways

- Due to the relative ease of manufacturing and the broader portfolio of tablet products, **most local manufacturers produce generic tablets**

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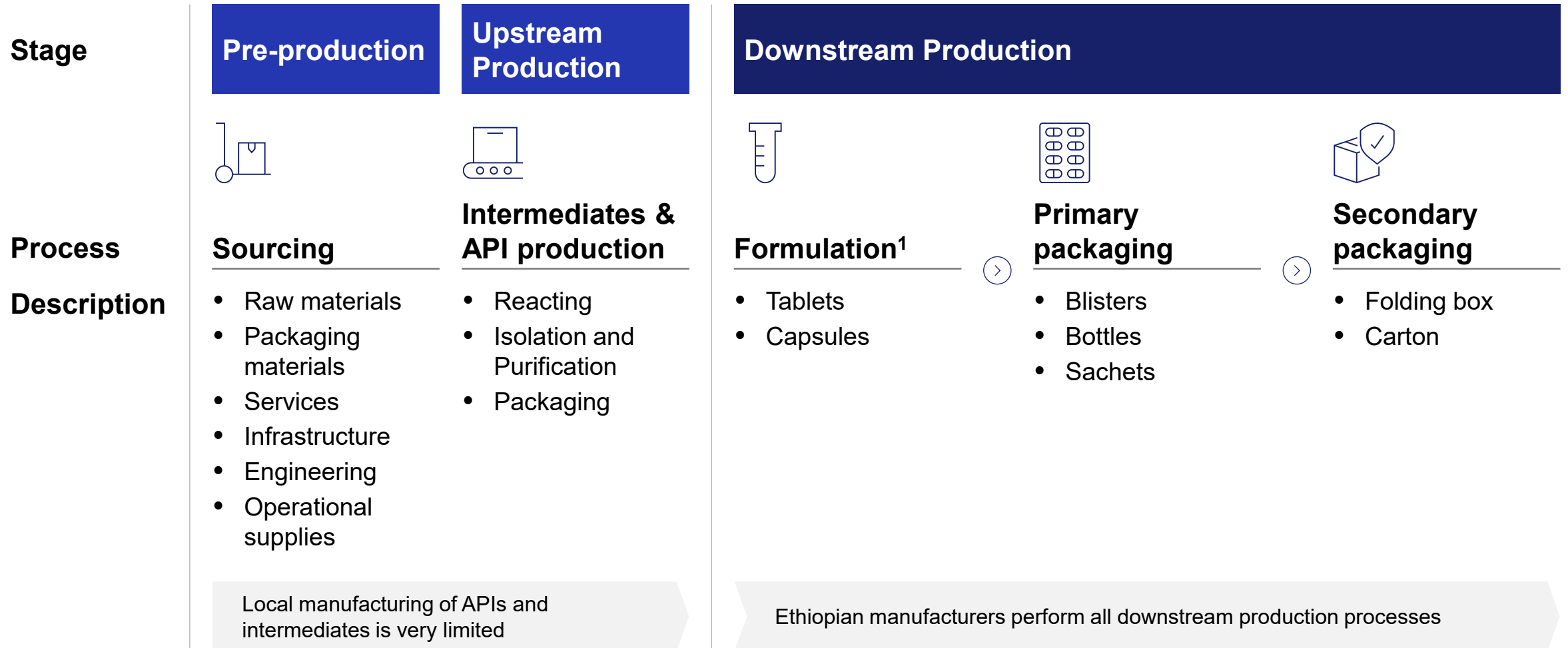
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Process sensitivity	Low – robust, standardized processes	Moderate - high – stricter control and reproducibility	Moderate – microbial and formulation sensitivity	High – aseptic processing
Environmental control	Low	Moderate (controlled environment, not sterile)	Moderate (microbial control)	High
Equipment and technology requirements	Low – simple facility requirements, low automation	Moderate – additional requirements for equipment qualification and monitoring	Moderate – additional cleaning and sanitation systems, moderate automation	High – sterile filling lines, advanced monitoring systems, high automation
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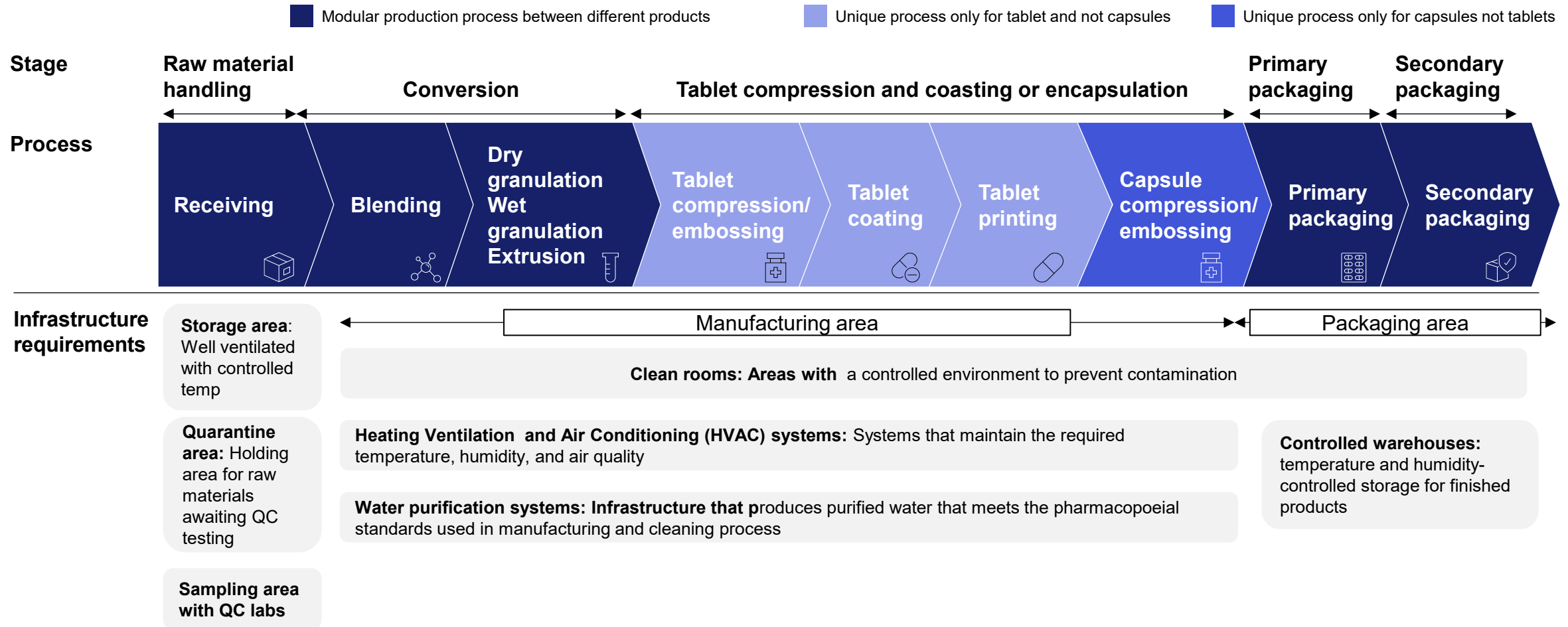
General product tablets and capsules manufacturing can be shown in 3 macro steps: Pre-production, Upstream and Downstream Production

■ Focus for Ethiopia local manufacturing detailed next



1. List not exhaustive

There are three distinct zones across the tablet/capsule manufacturing value chain with various required infrastructural components



Key areas for unlocks in Ethiopia Although Ethiopia has the lowest electricity prices in Africa (~0.009 USD/kwh¹), **reliable power supply is a challenge**. Power interruptions are estimated to lead to significant batch losses and impact the quality of end products. Additionally, different grades of water purity are required (e.g., potable, bulk purified water, bulk highly purified water), yet **water supply and treatment facilities are unreliable**.

1. Based on GlobalPetrolPrices.com
Source: Press search

Similarly, conversion and encapsulation equipment are expected to account for the highest capital expenditure in capsule manufacturing

XX% %share of total equipment spend across the value chain

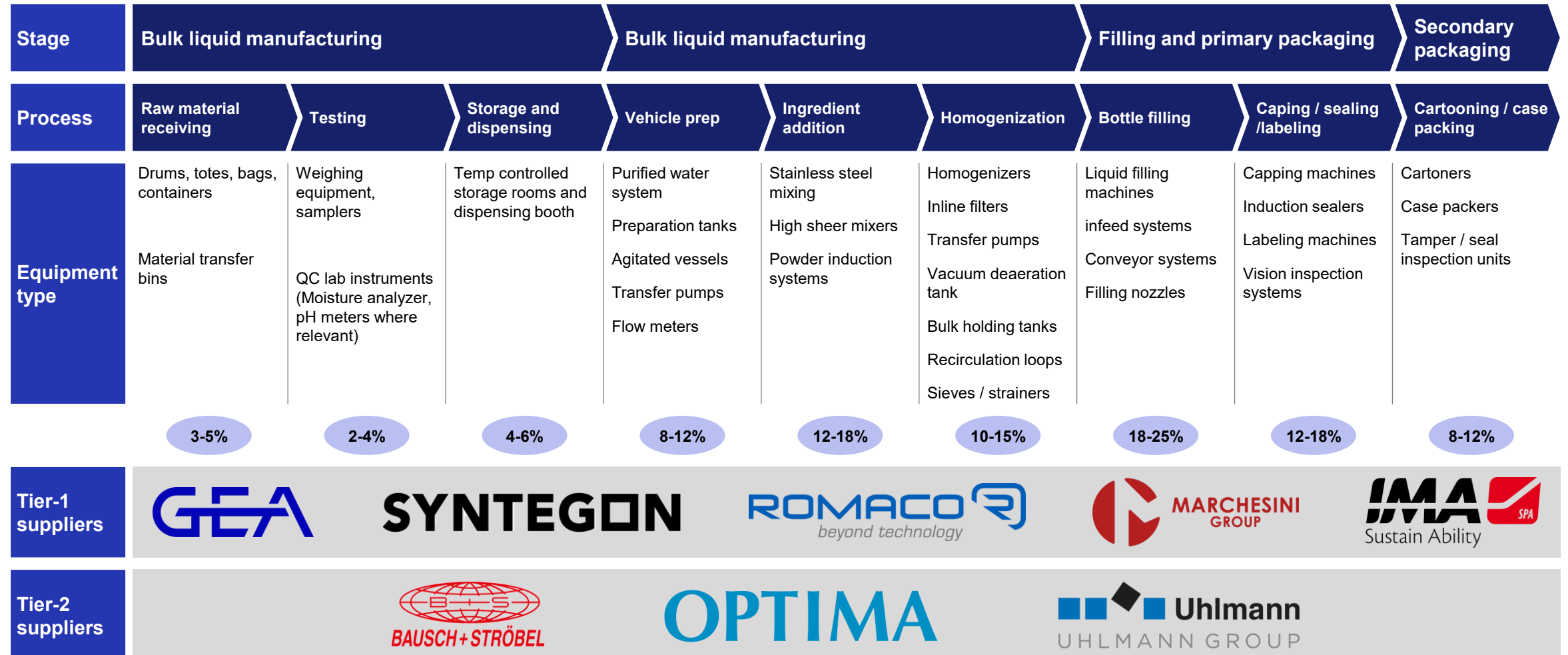


1. Matcon is owned by IDEX

2. Qualicaps is owned by Mitsubishi

Oral liquid manufacturing requires less equipment and can be done at varying levels of automation

XX% %share of total equipment spend across the value chain¹











1. Based on price benchmarks

Source: POBOS, McKinsey pharmaceuticals practice, Expert interviews

There are a few critical technical challenges that could increase cost of operations for local manufacturers



Level of impact on cost

Challenge	Description	Level of impact on cost
 Delayed purchase of spare parts and replacements to obsolete equipment	Local players still face challenges accessing forex for the importation of required equipment due to FX shortage and the lengthy and cumbersome procedure for manufacturers to access it¹	
 Unreliable utility supply	While local electricity costs are lower vs. India or China, this is offset by relatively frequent power outages . Similarly, water supply and treatment facilities for required purified water is unreliable	
 Shortage of technical expertise	Existing local manufacturers have stated that there is a shortage of skilled manpower caused by low levels of qualification, work experience and high staff turnover . This has led to increased their spend in scarce forex to bring in expatriates	
 Shortage of well-equipped waste facilities	Ethiopia faces significant limitations in waste management infrastructure for industrial and hazardous waste. For example, the Adama waste management facility remains partially operational, causing prolonged delays for local manufacturers seeking access. As a result, some are compelled to rent storage space for waste products	

1. Although the Ethiopian Birr was floated in mid-2024, foreign exchange shortages remain a challenge in the short term due to Ethiopia's status as a net importer. Additionally, the currency floatation resulted in a devaluation of the Birr, increasing import costs, potentially driving inflation, and further straining foreign exchange availability

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Regulatory requirements increase significantly from national approval to WHO PQ, with sterile injectables requiring the highest level of compliance

Complexity ● High ● Moderate ● Low

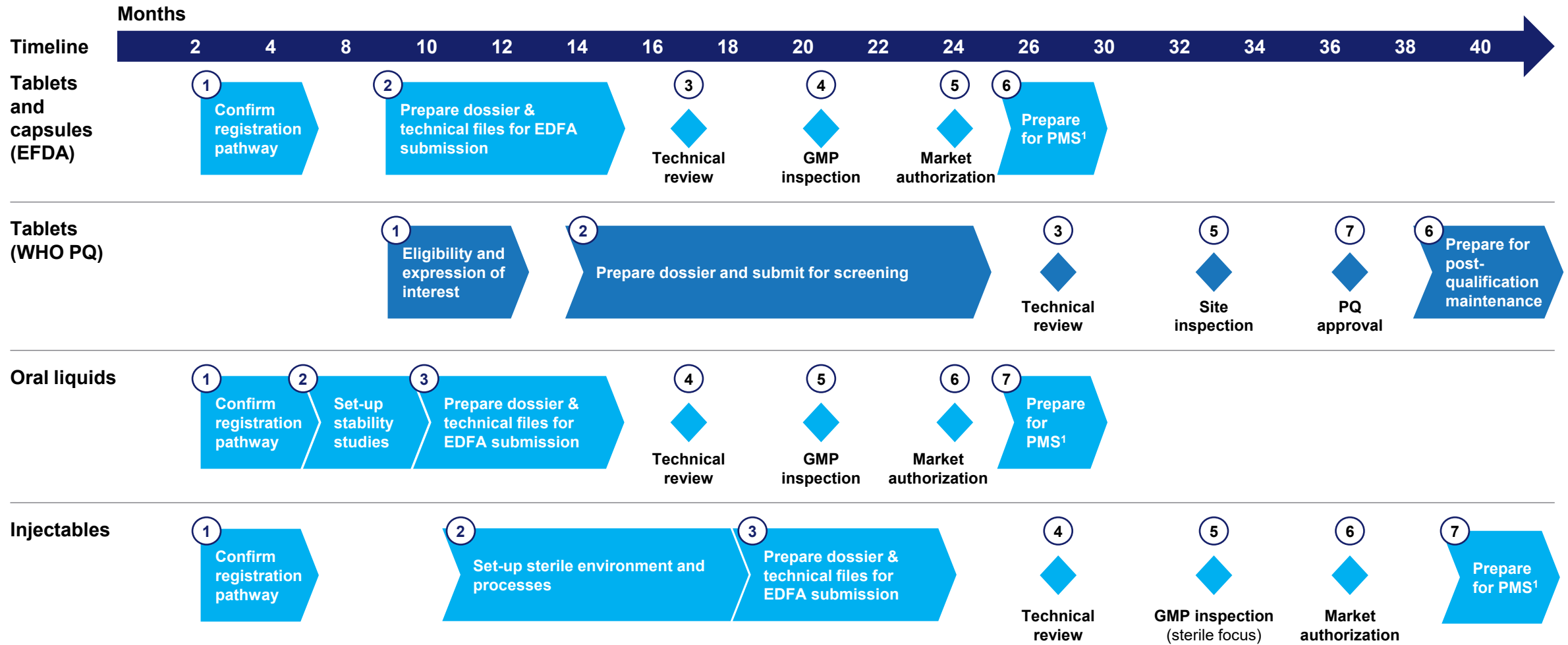
Manufacturing process complexity	Oral solid dosage forms		Liquid dosage forms	
	Tablets (non-WHO PQ) and capsules	Tablets (WHO PQ)	Oral liquids	Sterile injectables ¹
Approval pathway	National approval (EFDA) – enabling access to domestic and private markets			
		WHO PQ – required for donor funded procurement		
GMP requirements	Basic GMP compliance – standard facility and quality systems sufficient	Enhanced GMP (WHO compliant) – requires stricter process controls, documentation, and audit readiness	GMP with increased microbial control – requires tighter environmental control and cleaning procedures	Full sterile GMP (highest level) – requires dedicated sterile infrastructure (cleanrooms, HVAC)
Documentation and dossier	Basic regulatory dossier – limited data requirements, faster approval timelines	Full WHO PQ dossier (CTD format incl., stability data) – requires extensive documentation, bioequivalence data, standardized format	Expanded dossier – additional formulation-specific data and stability consideration	Extensive dossier – requires full validation of sterile processes and detailed risk control documentation
Documentation and dossier	● Lowest regulatory burden with fast national approval and limited documentation requirements	● Significant step-up in regulatory requirements driven by WHO PQ, with extensive documentation and audit processes	● Moderate regulatory complexity due to formulation stability and increased microbial control requirements	● Highest regulatory burden , requiring sterile GMP, extensive validation, and stringent ongoing oversight

1. Not included in the financial model
Source: WHO, EFDA, expert interviews

Non-sterile FDF can be launched within ~24 months via EFDA, while injectables require additional sterile setup

INDICATIVE TIMELINES

xx EFDA process xx WHO PQ process ◇ Milestone



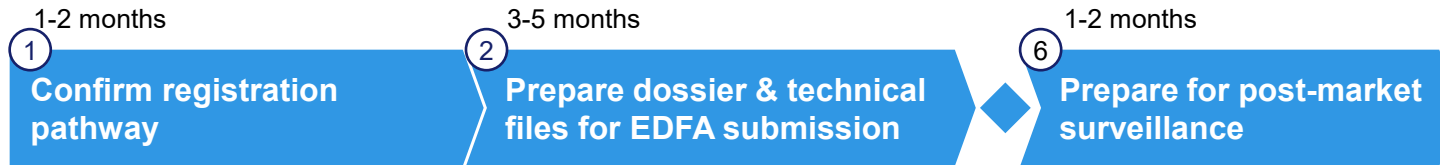
1. Post-market surveillance

2. Outlining process steps relevant for national registration and WHO PQ approval – full production ramp-up roadmap outlined in last chapter

Source: Guideline for Registration of Medicines (latest version); GMP inspection and licensing guidelines; WHO Prequalification of Medicines Programme

Timely EFDA approval requires parallel dossier preparation and inspection-ready manufacturing

◆ Technical review, GMP inspection, market authorization



Critical actions required for WHO PQ readiness

- Confirm device classification (generic medicine, dosage form)
 - Identify applicable GMP standards
 - Determine whether bioequivalence (BE) is required
 - Conduct optional pre-submission meeting with EFDA
 - Align on labeling language requirements
- Compile CTD dossier (Module 1-5 as applicable)
 - Finalize product formulation and specifications
 - Include bioequivalence data or waiver justification
 - Provide dissolution and (formulation) stability data
 - Document manufacturing process and controls
 - Compile QMS/GMP evidence
 - Prepare labeling & patient information leaflet in EFDA format

- Establish complaint handling system
- Establish pharmacovigilance/adverse event reporting process
- Define recall procedure
- Train staff on reporting timelines
- Establish post-market data review procedure

Final documents required

- Applicable standards list
 - Regulatory strategy memo
 - Proof of legal manufacturer registration
- Administrative dossier (application form, fees, legal docs)
 - CTD technical dossier
 - Labeling and IFU
 - Stability data
 - Bioequivalence data (if required)
- PMS plan
 - Pharmacovigilance SOP
 - Complaint handling SOP
 - Record-keeping procedure

Key observations

EFDA readiness is driven by GMP compliance and manufacturing maturity, including validated processes and QMS implementation

Dossier preparation (CTD) must run in parallel with facility readiness to meet launch timelines

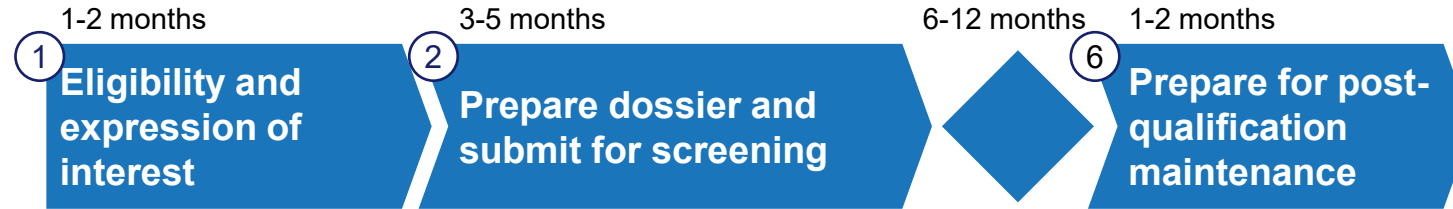
Oral liquids require additional formulation stability and microbial control considerations vs solid dosage forms

GMP inspection is the primary regulatory gate before market authorization

Early alignment with EFDA (e.g., a pre-submission engagement) reduces timeline and inspection risk

WHO PQ approval is gated by validated manufacturing and site inspection readiness, typically extending beyond EFDA authorization

The contents of this document are meant to be informative of a fact base, rather than provide any specific recommendation. They are based on initial research, interviews, and analysis and are subject to change given continued feedback



Critical actions required for WHO PQ readiness

- | | | |
|---|--|---|
| <ul style="list-style-type: none"> Align on applicable WHO PQ requirements for finished pharmaceutical products (FPPs) Confirm product eligibility (e.g., essential medicines, donor relevance) Ensure EFDA approval or submission readiness | <ul style="list-style-type: none"> Compile full CTD dossier (Modules 1-5 as applicable) Include bioequivalence data Provide stability data Document manufacturing process and controls Demonstrate GMP-compliant QMS implementation Align labeling and IFU to WHO format Ensure EFDA status documentation is included | <ul style="list-style-type: none"> Maintain pharmacovigilance and vigilance reporting Notify WHO of significant changes Undergo periodic re-inspection and compliance monitoring |
|---|--|---|

Final documents required

- | | | |
|---|---|---|
| <ul style="list-style-type: none"> Expression of Interest (EOI) submission Legal manufacturer status documentation Preliminary product information | <ul style="list-style-type: none"> WHO PQ CTD dossier Bioequivalence report Stability data package Risk management report QMS documentation summary EFDA regulatory status evidence | <ul style="list-style-type: none"> PQ maintenance plan Change control records Annual performance reports |
|---|---|---|

Key observations

WHO PQ timelines are primarily driven by technical review and site inspection scheduling, factors that are largely outside the control of the manufacturer

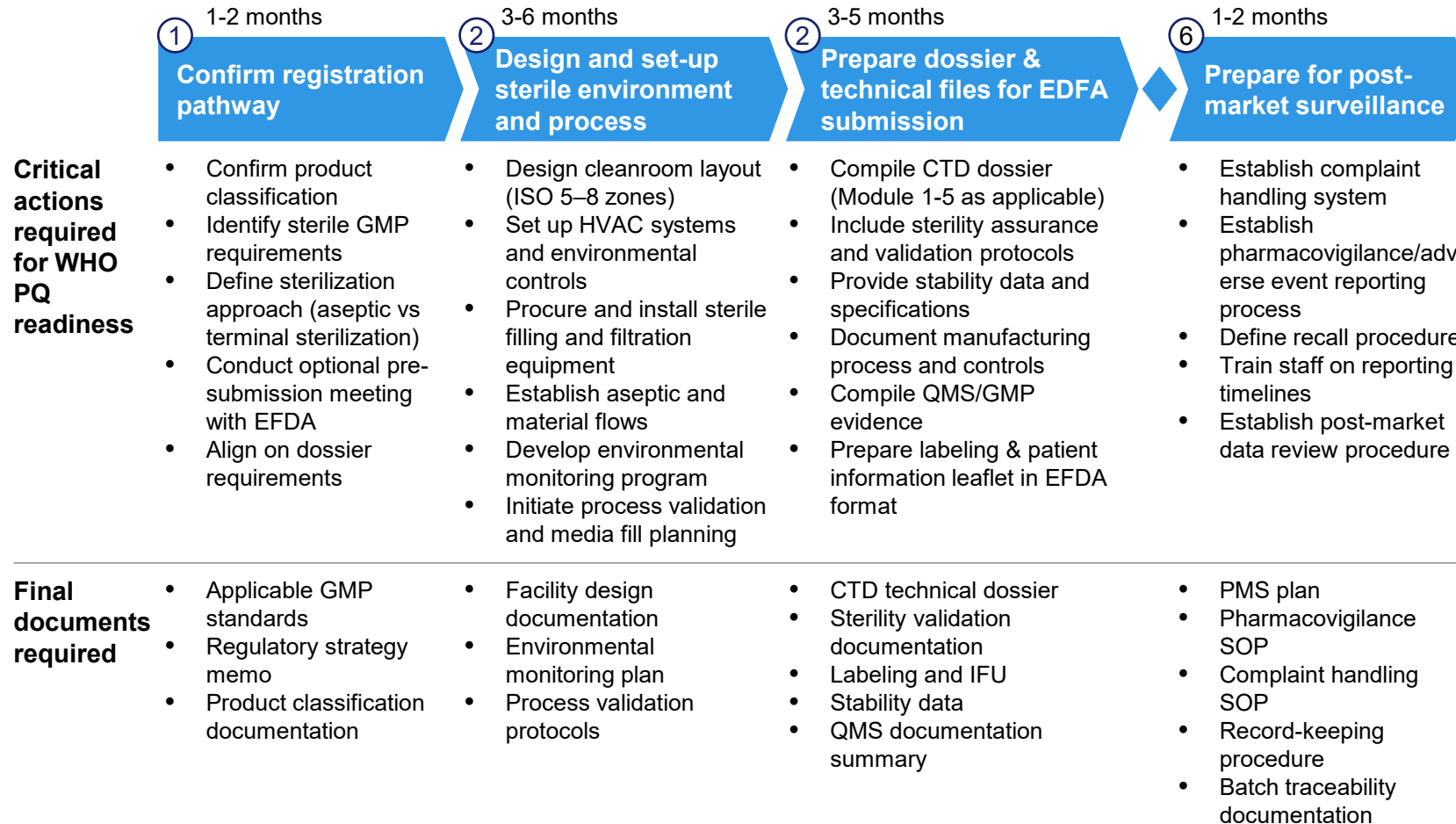
Bioequivalence, stability data, and GMP-compliant QMS are the primary gating requirements

WHO PQ should be initiated during facility build-out but will typically conclude **6-12 months after EFDA authorization**

Dossier preparation and validation **must run in parallel with facility readiness**

EFDA approval for injectables requires early sterile facility readiness and parallel dossier preparation

◆ Technical review, GMP inspection, market authorization



Key observations

- **EFDA readiness is driven by sterile manufacturing capability**, including cleanroom infrastructure, validated processes, and QMS implementation
- **Sterile facility setup must run in parallel with facility set-up**, and is a prerequisite for submission and inspection
- **GMP inspection (sterile focus) is the primary regulatory gate** before market authorization
- **Injectables introduce significant additional complexity vs non-sterile products**, driven by sterility and validation requirements

Agenda

1. Product overview
2. High-level market assessment
3. Manufacturing process
3. Regulatory and IP pathway
- 4. Supply chain feasibility**
5. Risks and mitigants

Supply of APIs, excipients, and packaging is broadly available; profitability is driven by input costs, FX exposure, and sourcing efficiency



API



Excipients



Packaging

Description

Active pharmaceutical ingredients (APIs) are the **core therapeutic components** across tablets, liquids, and injectables

Excipients (fillers, binders, solvents, stabilizers) enable **formulation performance and stability**

Packaging includes **primary** (blisters, bottles, vials) and **secondary components** (cartons, leaflets)

Availability

← Supply is widely available globally (with hubs in India and China) – →
no structural supply chain risks exist

Sourcing strategy

Import from qualified global suppliers and secure competitive pricing through volume aggregation and long-term agreements

Source from global suppliers with selective localization of high-volume, simple excipients over time

Import primary packaging at scale
Localize secondary packaging subject to quality compliance



Key takeaways

- **No structural supply constraints exist across APIs, excipients, and packaging**, supported by a broad global supplier base
- **Supply chain risk is primarily cost-driven rather than availability-driven**, including:
 - Price volatility
 - FX exposure
 - Transport and logistics costs
- **Profitability of local manufacturing is highly sensitive to input cost management**, particularly for APIs and packaging
- **Competitive sourcing, bulk procurement, and supplier negotiation** are critical to achieving viable unit economics
- **Selective localization** (e.g., secondary packaging, simple excipients) can improve resilience and cost competitiveness over time


Broad API availability shifts supply chain risk to FX availability, API price volatility and long delivery lead times


Horizon 1 | Horizon 2 |  Broad global supplier base |  Concentrated supplier base


Required APIs for priority small molecule drugs

Ciprofloxacin	Diclofenac Sodium
Cloxacillin Sodium	Omeprazole
Erythromycin	Ibuprofen
Gentamicin	Ivermectin
Metronidazole	Albendazole
Paracetamol	Doxycycline Hyclate/Monohydrate
Pantoprazole	Sulfamethoxazole + Trimethoprim
Phenobarbitone	Ferrous Sulphate + Folic Acid
Praziquantel	Nifedipine
Vitamin K1	Sulfamethoxazole + Trimethoprim
Atropine	Mebendazole
Azithromycin	
Cimetidine	Hydralazine
TLD (3TC + DTG + TDF)	Lamivudine + Dolutegravir + Tenofovir DF

Global availability

 **Off-patent APIs with multiple qualified suppliers** across several regions (US, EU, India and China)

 Limited supplier base concentrated in China

 More concentrated supplier base for Dolutegravir due to historical licensing structure

Supply chain implications

 **Most APIs are off-patent** with multiple qualified global suppliers

Upstream supply concentration is generally low, with limited exceptions (e.g., Praziquantel, Dolutegravir)

Primary supply risks therefore relate to

- **FX availability** due to USD-based imports
- **API price volatility** due to raw materials and energy costs (e.g., 20-40% price swings during Covid-19)
- **Minimum order quantities** leading to high inventory holdings and expiry risks
- **Long lead times** based on production slot bookings, shipping and customs clearance

Excipients are widely available with no structural supply constraints; risks are driven by price volatility, FX exposure, and logistics

Deep dive to follow
 High
 Moderate
 Low

Dosage forms	Typical excipient categories	Supply availability	Top global suppliers	Key risks	Recommended sourcing strategy
Tablets and Capsules 	<ul style="list-style-type: none"> • Fillers • Binders • Disintegrants • Lubricants • Coatings 	Broad, competitive global market with multiple suppliers Standard excipients widely available	  	 Limited structural risk	Import from global suppliers (sourcing based on quality and cost) Explore local production for high-volume, simple excipients over time
Oral liquids 	<ul style="list-style-type: none"> • Sweeteners • Solvents • Suspending agents • Preservatives • Flavors • Buffers 	Broad, competitive global market with multiple suppliers Slightly more specialized excipients, but still widely available	  	 Limited structural risk – but higher quality consistency and supplier qualification required	Import from qualified suppliers with consistent quality Maintain limited buffer stock for critical inputs
Injectables 	<ul style="list-style-type: none"> • Buffers • Tonicity agents • Solvents • Stabilizers • Sterile-grade excipients 	More concentrated supplier base for sterile-grade excipients Availability generally sufficient, but fewer qualified suppliers	 	 Higher quality and compliance requirements (sterile grade) Supplier qualification and validation more complex	Apply dual sourcing strategy for critical sterile excipients Establish strong supplier qualification and QA processes Maintain buffer stock for critical inputs

Key takeaways

No structural supply constraints for excipients across dosage forms, supported by a broad and competitive global supplier base

Primary risks relate to price volatility, FX exposure, and logistics, rather than availability

Sterile injectables introduce higher supplier qualification and quality risks, requiring more robust sourcing strategies

Starch-based excipients presents an opportunity for local production given access and availability of required raw materials

■ Prioritized for further assessment xx % of locally manufactured small molecules containing excipient

HIGH LEVEL ESTIMATES

Product ²	Purpose	Demand and Relevance		Manufacturing viability		
		Utility for local manufacturing ¹	Estimated demand, volume in t ¹	Demand multiple to reach EoS	Key raw material input	Local availability
Microcrystalline Cellulose	Binder	65-75%	20 - 25	Requires further assessment	Pulp	⊗
Starch	Binder	65-75%	35-40	x 10 – 30	Maize starch	✓
Magnesium Stearate	Lubricant	65-75%	5-10	Requires further assessment	Oleo-chemicals	⊗
Sodium Starch Glycolate	Disintegrant	55-65%	10-15		Starch	✓
Lactose	Filler	75-85%	20-25		Whey	⊗

Key takeaways

- **Starch-based excipients are the most feasible candidates** for local production, given Ethiopia's access to maize and existing agro-processing capabilities
- Minimum volumes required to reach EoS **significantly exceed current domestic pharmaceutical demand**, limiting viability as a standalone pharma-grade investment
- A **commercially viable model** would likely require
 - Integration with food-grade starch production (**Richland PLC**), with additional GMP-compliant finishing
 - Regional exports

1. Local manufacturer data from 2014-2016 EC, estimate excipient density

2. Products prioritized by usage in local manufacturing

Source: Expert interviews, EPPS data, UN Comm Trade data

Packaging represents a significant share of unit costs, but is readily available globally with limited structural supply risk

	OSD			Liquid			
Product types	Tablets and capsules			Oral liquids		Injectables	
Primary packaging	Aluminum blisters	Plastic blisters	HDPE ² Bottles	HDPE Bottles	Glass bottles	Glass ampoules	Glass vials
Average procurement costs (\$ per unit ¹)	0.015	0.01	0.002	0.02	0.05	0.01	0.016

Availability and sourcing

- **Broad and competitive global supplier base**, particularly in China and India
- **Standard packaging formats** widely available across all dosage forms
- **No structural supply constraints** across primary packaging types

Implications

- **Import primary packaging from global suppliers** to ensure cost competitiveness
- **Leverage bulk procurement** to reduce unit costs
- **Establish supplier agreements** for price and volume stability

! **Secondary packaging (cartons, leaflets) can be sourced locally**, subject to

- Quality and compliance with pharma standards
- Where local quality is insufficient, imports remain required



1. Per unit of dosage form (e.g., 1 tablet or capsule, 1 syrup bottle)
 2. High-density polyethylene

Agenda

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- 5. Risks and mitigants**

Small molecule manufacturing is attractive but subject to key scale, product mix, and cost risks, requiring disciplined execution (1/3)

✔ Risks that would be mitigated through partnership build

Dimensions	Key risks	Mitigation levers
Market access and demand	Fragmented demand across private and RDF markets , reducing demand visibility vs donor-driven segments	Build diversified channel strategy across RDF, private distributors, and institutional buyers
	Limited pricing power in highly competitive generics market , with exposure to import parity pricing	Focus on cost competitiveness and prioritize higher-margin SKUs
	✔ Dependence on product mix to achieve viable economics , with many SKUs offering low margins	Optimize portfolio toward high-volume and higher-value products
Manufacturing and operations	✔ Underutilization of capacity , given need to aggregate volume across multiple SKUs to reach scale	Phase ramp-up and prioritize anchor products to secure early utilization
	✔ Complexity of multi-product manufacturing (multiple dosage forms, SKUs) increasing operational risk	Standardize processes and limit initial SKU complexity
	✔ Workforce capability gaps in GMP and validation , particularly for injectables and WHO PQ products	Invest early in workforce training, SOPs, and quality systems to ensure consistent performance at scale

Strategic partnerships (particularly for product design, technology transfer, and manufacturing capabilities) **can significantly de-risk execution** across multiple dimensions.

Small molecule manufacturing is attractive but subject to key scale, product mix, and cost risks, requiring disciplined execution (2/3)

✔ Risks that would be mitigated through partnership build

Dimensions	Key risks	Mitigation levers
Supply chain	✔ Reliance on imported APIs and packaging , exposing operations to FX and logistics risks	Secure long-term supplier agreements and hedge FX exposure
	✔ Input cost volatility (APIs, excipients, packaging) impacting margins in low-price market	Maintain buffer inventory for critical components to mitigate supply disruptions, ensure cost discipline and diversify sourcing
	✔ Potential quality variability from suppliers , affecting product quality and regulatory compliance	Implement supplier qualification and dual sourcing strategies to ensure consistent quality and reliability
Regulatory and compliance	Delays in EFDA approval or WHO PQ , delaying access to donor-funded markets and pushing out revenue ramp-up	Initiate WHO PQ preparation during facility build-out to enable parallel regulatory and manufacturing readiness
	✔ Misalignment between facility readiness and regulatory timelines , resulting in idle capacity or costly rework	Align regulatory roadmap with production ramp-up milestones to avoid delays and idle capacity
	✔ Failure to meet donor and international quality standards , limiting eligibility for key tenders and reducing competitiveness	Implement GMP-compliant QMS early and leverage external regulatory expertise to ensure compliance with donor standards
Financial attractiveness	✔ High upfront CAPEX (~\$48M) with delayed revenue ramp-up	Phase investments and align capacity build with demand
	IRR highly sensitive to utilization, product mix, and pricing , with downside risk if scale not achieved	Secure sufficient volume and optimize SKU selection
	✔ Margin erosion from input cost inflation and competitive pricing pressure	Stress-test downside scenarios (pricing, utilization, FX) and incorporate buffers into financial planning

Strategic partnerships (particularly for product design, technology transfer, and manufacturing capabilities) **can significantly de-risk execution** across multiple dimensions.

Small molecule manufacturing is attractive but subject to key scale, product mix, and cost risks, requiring disciplined execution (3/3)

✔ Risks that would be mitigated through partnership build

Dimensions	Key risks	Mitigation levers
Partner model	Selection of suboptimal partner model leading to slower capability build or limited control over key decisions	Evaluate partner models upfront based on trade-offs between speed, control, and long-term capability ownership
	Dependence on partners for critical capabilities (technology, WHO PQ, commercialization), creating execution risk and potential misalignment on incentives	Negotiate clear and beneficial partnership terms (e.g., scope of technology transfer, access to PQ dossiers, commercial rights) to ensure alignment & reduce dependency risks
	Insufficient knowledge transfer limiting long-term capability ownership and scalability	Ensure structured knowledge transfer and capability build provisions are embedded in partnership agreements
Route-to-market and execution	Misalignment between production ramp-up and tender timelines , leading to missed procurement cycles and delayed revenue realization	Align product roadmap with procurement cycles and tender timelines to ensure timely market entry
	✔ Suboptimal product sequencing (e.g., delayed AD syringe launch) limiting access to donor-funded demand	Sequence product launches (e.g., RUP/domestic first, AD/donor second) to enable early revenue while building capabilities
	✔ Weak coordination across engineering, regulatory, and commercial functions , delaying execution and increasing complexity	Establish a central program management office (PMO) to drive coordinated, cross-functional execution (<i>outlined on p. 56</i>)

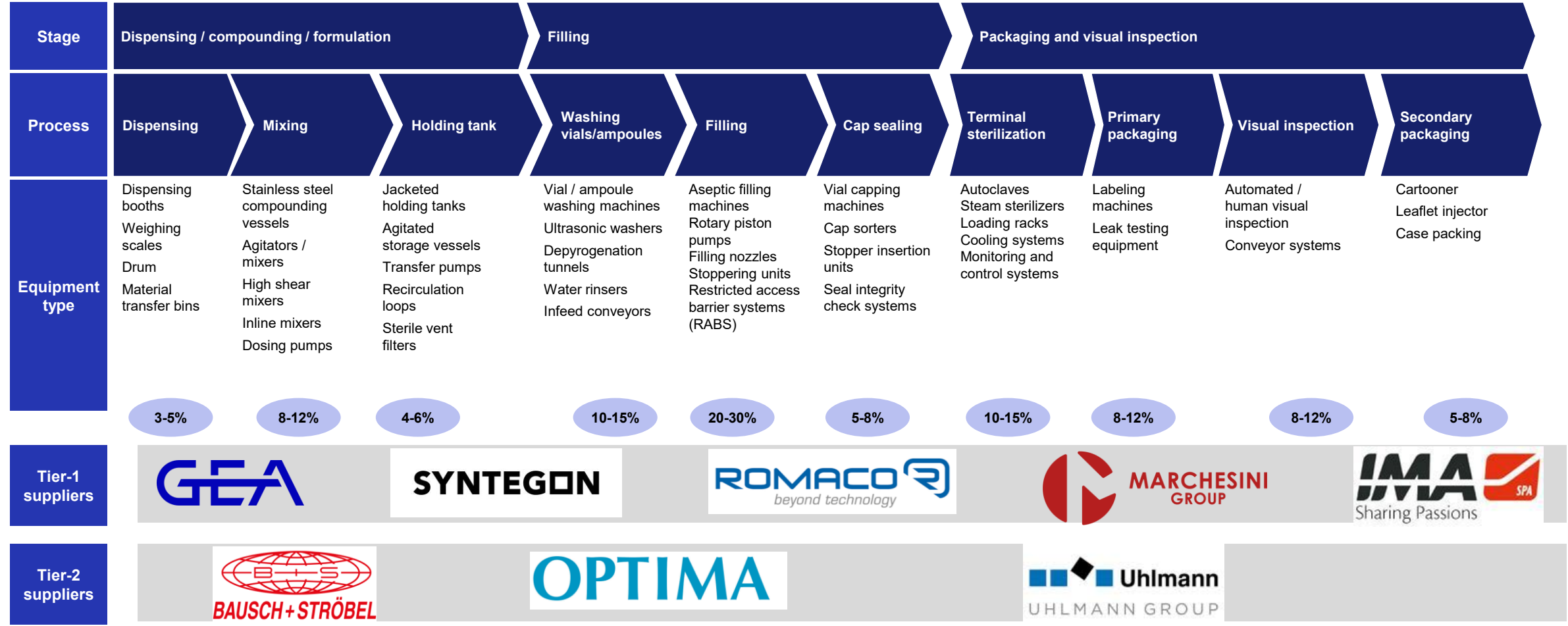
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Injectable manufacturing requires aseptic manufacturing procedures as well as terminal sterilization

XX% % share of total equipment spend across the value chain¹



SYNTEGON owned by Bosch

1. Based on price benchmarks
Source: POBOS, McKinsey pharmaceuticals practice, Expert interviews